

AMENDED IN SENATE JUNE 28, 2010

AMENDED IN SENATE JUNE 7, 2010

AMENDED IN ASSEMBLY APRIL 6, 2010

CALIFORNIA LEGISLATURE—2009–10 REGULAR SESSION

## **ASSEMBLY BILL**

**No. 2464**

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**Introduced by Assembly Member Huffman  
(Coauthors: Assembly Members Eng and Torlakson)**

February 19, 2010

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An act to amend Sections 12509 and 12814.6 of the Vehicle Code, relating to vehicles.

### LEGISLATIVE COUNSEL'S DIGEST

AB 2464, as amended, Huffman. Vehicles: provisional licensing.

(1) Existing law, except as specified, authorizes the Department of Motor Vehicles, for good cause, to issue an instruction permit to any physically and mentally qualified person who applies to the department for an instruction permit and meets any one of 5 specified requirements, including the requirement that the person be 15 years and 6 months of age or older and have successfully completed an approved course in automobile driver education and be taking driver training, as specified.

This bill would delete the above alternative requirement and make conforming changes.

(2) The Brady-Jared Teen Driver Safety Act of 1997 allows for the issuance of a driver's license to an applicant who is at least 16 years of age but under 18 years of age pursuant to the provisional licensing program. Under the act, licensees are required to meet specified requirements, driver education, and training. The act requires, among other things, that the applicant for an original license be issued an

instruction permit to operate a motor vehicle, other than a motorcycle or motorized bicycle, only when the person is either taking specified driver training instruction or practicing that instruction, provided the person is accompanied by, and is under the immediate supervision of, a California licensed driver 25 years of age or older whose driving privilege is not on probation. *The act also requires that the applicant complete 50 hours of supervised driving practice prior to the issuance of a provisional license, which is in addition to any other driver training instruction required by law.*

This bill would delete the requirement that the applicant be taking or practicing specified driving instruction to be issued an instruction permit under the act *and would require that the California licensed driver accompanying the applicant instead be 21 years of age or older. This bill would require that a licensed driving school or independent driving instructor provide a driving log that the student may use to document the 50 hours of supervised practice.*

The bill would make other conforming and clarifying changes to these provisions.

Vote: majority. Appropriation: no. Fiscal committee: no.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. The Legislature finds and declares all of the
- 2 following:
- 3 (a) Teenage drivers in California continue to die, suffer serious
- 4 injuries, and cause accidents at a greater rate than any other age
- 5 group despite a decade of increasingly stricter requirements for
- 6 licensing young drivers.
- 7 (b) According to the National Highway Traffic Safety
- 8 Administration (NHTSA), motor vehicle crashes continue to be
- 9 the leading cause of death for 15 to 20 year olds, accounting for
- 10 21 percent of California's traffic fatalities, even though this age
- 11 group constitutes less than 6 percent of California's licensed
- 12 drivers.
- 13 (c) The NHTSA also reports that, nationally, 12.9 percent of all
- 14 drivers involved in fatal crashes were between 15 to 20 years of
- 15 age. In comparison, these young drivers represent 6.3 percent of
- 16 all licensed drivers. In 2006, young drivers between 15 to 20 years
- 17 of age had the highest fatal crash involvement rate of any age group

1 with 59.5 fatal crashes per 100,000 licensed drivers. The  
2 involvement rate is highest, at 63.98 percent, for 16-year-old  
3 drivers whose driving experience is the most limited.

4 (d) From a public health perspective, motor vehicle crashes are  
5 among the most serious problems facing teenagers. Studies by the  
6 American Automobile Association's Foundation for Traffic Safety  
7 indicate that first-year drivers have 10 times the crashes per mile  
8 as adults, and for every teen driver that crashes and dies, two other  
9 vehicle users or pedestrians are killed in that crash.

10 (e) From an economic perspective, these crashes also impose  
11 an enormous cost to society. In its publication, The Economic  
12 Impact of Motor Vehicle Crashes, the NHTSA reported that, in  
13 2002, the estimated economic cost of police-reported fatal and  
14 nonfatal crashes involving drivers 15 to 20 years of age was \$40.8  
15 billion.

16 SEC. 2. Section 12509 of the Vehicle Code is amended to read:

17 12509. (a) Except as otherwise provided in subdivision (f) of  
18 Section 12514, the department, for good cause, may issue an  
19 instruction permit to any physically and mentally qualified person  
20 who meets one of the following requirements and who applies to  
21 the department for an instruction permit:

22 (1) Is age 15 years and 6 months or older, and has successfully  
23 completed approved courses in automobile driver education and  
24 driver training as provided in paragraph (3) of subdivision (a) of  
25 Section 12814.6.

26 (2) Is age 15 years and 6 months and enrolled and participating  
27 in an integrated driver education and training program as provided  
28 in subparagraph (B) of paragraph (3) of subdivision (a) of Section  
29 12814.6.

30 (3) Is over the age of 16 years and is applying for a restricted  
31 driver's license pursuant to Section 12814.7.

32 (4) Is over the age of 17 years and 6 months.

33 (b) The applicant shall qualify for, and be issued, an instruction  
34 permit within 12 months from the date of the application.

35 (c) An instruction permit issued pursuant to subdivision (a) shall  
36 entitle the applicant to operate a vehicle, subject to the limitations  
37 imposed by this section and any other provisions of law, upon the  
38 highways for a period not exceeding 24 months from the date of  
39 the application.

(d) Except as provided in Section 12814.6, a person, while having in his or her immediate possession a valid permit issued pursuant to paragraph (1) or (2) of subdivision (a), may operate a motor vehicle, other than a motorcycle, motorized scooter, or a motorized bicycle, when accompanied by, and under the immediate supervision of, a California licensed driver with a valid license of the appropriate class, ~~25~~ 21 years of age or over whose driving privilege is not on probation. Except as provided in subdivision (e), an accompanying licensed driver at all times shall occupy a position within the driver's compartment that would enable the accompanying licensed driver to assist the person in controlling the vehicle as may be necessary to avoid a collision and to provide immediate guidance in the safe operation of the vehicle.

(e) A person, while having in his or her immediate possession a valid permit issued pursuant to paragraph (1) or (2) of subdivision (a), who is age 15 years and 6 months or older and who has successfully completed approved courses in automobile education and driver training as provided in paragraph (3) of subdivision (a) of Section 12814.6, and a person, while having in his or her immediate possession a valid permit issued pursuant to subdivision (a), who is age 17 years and 6 months or older, may, in addition to operating a motor vehicle pursuant to subdivision (d), also operate a motorcycle, motorized scooter, or a motorized bicycle, except that the person shall not operate a motorcycle, motorized scooter, or a motorized bicycle during hours of darkness, shall stay off any freeways that have full control of access and no crossings at grade, and shall not carry any passenger except an instructor licensed under Chapter 1 (commencing with Section 11100) of Division 5 of this code or a qualified instructor as defined in Section 41907 of the Education Code.

(f) A person, while having in his or her immediate possession a valid permit issued pursuant to paragraph (3) of subdivision (a), may only operate a government-owned motor vehicle, other than a motorcycle, motorized scooter, or a motorized bicycle, when taking a driver training instruction administered by the California National Guard.

(g) The department may also issue an instruction permit to a person who has been issued a valid driver's license to authorize the person to obtain driver training instruction and to practice that

1 instruction in order to obtain another class of driver's license or  
2 an endorsement.

3 (h) The department may further restrict permits issued under  
4 subdivision (a) as it may determine to be appropriate to assure the  
5 safe operation of a motor vehicle by the permittee.

6 SEC. 3. Section 12814.6 of the Vehicle Code is amended to  
7 read:

8 12814.6. (a) Except as provided in Section 12814.7, a driver's  
9 license issued to a person at least 16 years of age but under 18  
10 years of age shall be issued pursuant to the provisional licensing  
11 program contained in this section. The program shall consist of  
12 all of the following components:

13 (1) Upon application for an original license, the applicant shall  
14 be issued an instruction permit pursuant to Section 12509. A person  
15 who has in his or her immediate possession a valid permit issued  
16 pursuant to Section 12509 may operate a motor vehicle, other than  
17 a motorcycle or motorized bicycle, provided the person is  
18 accompanied by, and is under the immediate supervision of, a  
19 California-licensed driver ~~25~~ 21 years of age or older whose driving  
20 privilege is not on probation. The age requirement of this paragraph  
21 does not apply if the licensed driver is the parent, spouse, or  
22 guardian of the permitholder or is a licensed or certified driving  
23 instructor.

24 (2) The person shall hold an instruction permit for not less than  
25 six months prior to applying for a provisional driver's license.

26 (3) The person shall have complied with one of the following:

27 (A) Satisfactory completion of approved courses in automobile  
28 driver education and driver training maintained pursuant to  
29 provisions of the Education Code in any secondary school of  
30 California, or equivalent instruction in a secondary school of  
31 another state.

32 (B) Satisfactory completion of an integrated driver education  
33 and training program that is approved by the department and  
34 conducted by a driving instructor licensed under Chapter 1  
35 (commencing with Section 11100) of Division 5. The program  
36 shall utilize segmented modules, whereby a portion of the  
37 educational instruction is provided by, and then reinforced through,  
38 specific behind-the-wheel training before moving to the next phase  
39 of driver education and training. The program shall contain a

1 minimum of 30 hours of classroom instruction and six hours of  
2 behind-the-wheel training.

3 (C) Satisfactory completion of six hours or more of  
4 behind-the-wheel instruction by a driving school or independent  
5 driving instructor licensed under Chapter 1 (commencing with  
6 Section 11100) of Division 5 and either an accredited course in  
7 automobile driver education in any secondary school of California  
8 pursuant to provisions of the Education Code or satisfactory  
9 completion of equivalent professional instruction acceptable to  
10 the department. To be acceptable to the department, the  
11 professional instruction shall meet minimum standards to be  
12 prescribed by the department, and the standards shall be at least  
13 equal to the requirements for driver education and driver training  
14 contained in the rules and regulations adopted by the State Board  
15 of Education pursuant to the Education Code. A person who has  
16 complied with this subparagraph shall not be required by the  
17 governing board of a school district to comply with subparagraph  
18 (A) in order to graduate from high school. *The driving school or*  
19 *independent driving instructor licensed under Chapter 1*  
20 *(commencing with Section 11100) of Division 5 shall provide a*  
21 *driving log that the student may use to document the 50 hours of*  
22 *supervised practice required pursuant to paragraph (4).*

23 (D) Except as provided under subparagraph (B), a student shall  
24 not take driver training instruction, unless he or she has  
25 successfully completed driver education.

26 (4) The person shall complete 50 hours of supervised driving  
27 practice prior to the issuance of a provisional license, which is in  
28 addition to any other driver training instruction required by law.  
29 Not less than 10 of the required practice hours shall include driving  
30 during darkness, as defined in Section 280. Upon application for  
31 a provisional license, the person shall submit to the department  
32 the certification of a parent, spouse, guardian, or licensed or  
33 certified driving instructor that the applicant has completed the  
34 required 50 hours of supervised driving practice and is prepared  
35 to take the department's driving test. The requirement that a person  
36 must complete 50 hours of supervised driving practice shall be  
37 explicitly stated on the instruction permit. A person without a  
38 parent, spouse, guardian, or who is an emancipated minor, may  
39 have a licensed driver-25 21 years of age or older or a licensed or

1 certified driving instructor complete the certification. This  
2 requirement does not apply to motorcycle practice.

3 (5) The person shall successfully complete an examination  
4 required by the department. Before retaking a test, the person shall  
5 wait for not less than one week after failure of the written test and  
6 for not less than two weeks after failure of the driving test.

7 (b) Except as provided in Section 12814.7, the provisional  
8 driver's license shall be subject to all of the following restrictions:

9 (1) Except as specified in paragraph (2), during the first 12  
10 months after issuance of a provisional license the licensee shall  
11 not do any of the following unless accompanied and supervised  
12 by a licensed driver who is the licensee's parent or guardian, a  
13 licensed driver who is ~~25~~ 21 years of age or older, or a licensed or  
14 certified driving instructor:

15 (A) Drive between the hours of 11 p.m. and 5 a.m.

16 (B) Transport passengers who are under 20 years of age.

17 (2) A licensee may drive between the hours of 11 p.m. and 5  
18 a.m. or transport an immediate family member without being  
19 accompanied and supervised by a licensed driver who is the  
20 licensee's parent or guardian, a licensed driver who is ~~25~~ 21 years  
21 of age or older, or a licensed or certified driving instructor, in the  
22 following circumstances:

23 (A) Medical necessity of the licensee when reasonable  
24 transportation facilities are inadequate and operation of a vehicle  
25 by a minor is necessary. The licensee shall keep in his or her  
26 possession a signed statement from a physician familiar with the  
27 condition, containing a diagnosis and probable date when sufficient  
28 recovery will have been made to terminate the necessity.

29 (B) Schooling or school-authorized activities of the licensee  
30 when reasonable transportation facilities are inadequate and  
31 operation of a vehicle by a minor is necessary. The licensee shall  
32 keep in his or her possession a signed statement from the school  
33 principal, dean, or school staff member designated by the principal  
34 or dean, containing a probable date that the schooling or  
35 school-authorized activity will have been completed.

36 (C) Employment necessity of the licensee when reasonable  
37 transportation facilities are inadequate and operation of a vehicle  
38 by a minor is necessary. The licensee shall keep in his or her  
39 possession a signed statement from the employer, verifying

1 employment and containing a probable date that the employment  
2 will have been completed.

3 (D) Necessity of the licensee or the licensee's immediate family  
4 member when reasonable transportation facilities are inadequate  
5 and operation of a vehicle by a minor is necessary to transport the  
6 licensee or the licensee's immediate family member. The licensee  
7 shall keep in his or her possession a signed statement from a parent  
8 or legal guardian verifying the reason and containing a probable  
9 date that the necessity will have ceased.

10 (E) The licensee is an emancipated minor.

11 (c) A law enforcement officer shall not stop a vehicle for the  
12 sole purpose of determining whether the driver is in violation of  
13 the restrictions imposed under subdivision (b).

14 (d) A law enforcement officer shall not stop a vehicle for the  
15 sole purpose of determining whether a driver who is subject to the  
16 license restrictions in subdivision (b) is in violation of Article 2.5  
17 (commencing with Section 118947) of Chapter 4 of Part 15 of  
18 Division 104 of the Health and Safety Code.

19 (e) (1) Upon a finding that any licensee has violated paragraph  
20 (1) of subdivision (b), the court shall impose one of the following:

21 (A) Not less than eight hours nor more than 16 hours of  
22 community service for a first offense and not less than 16 hours  
23 nor more than 24 hours of community service for a second or  
24 subsequent offense.

25 (B) A fine of not more than thirty-five dollars (\$35) for a first  
26 offense and a fine of not more than fifty dollars (\$50) for a second  
27 or subsequent offense.

28 (2) If the court orders community service, the court shall retain  
29 jurisdiction until the hours of community service have been  
30 completed.

31 (3) If the hours of community service have not been completed  
32 within 90 days, the court shall impose a fine of not more than  
33 thirty-five dollars (\$35) for a first offense and not more than fifty  
34 dollars (\$50) for a second or subsequent offense.

35 (f) A conviction of paragraph (1) of subdivision (b), when  
36 reported to the department, shall not be disclosed as otherwise  
37 specified in Section 1808 or constitute a violation point count value  
38 pursuant to Section 12810.

39 (g) Any term of restriction or suspension of the driving privilege  
40 imposed on a person pursuant to this subdivision shall remain in



1 effect until the end of the term even though the person becomes  
2 18 years of age before the term ends.

3 (1) The driving privilege shall be suspended when the record  
4 of the person shows one or more notifications issued pursuant to  
5 Section 40509 or 40509.5. The suspension shall continue until any  
6 notification issued pursuant to Section 40509 or 40509.5 has been  
7 cleared.

8 (2) A 30-day restriction shall be imposed when a driver's record  
9 shows a violation point count of two or more points in 12 months,  
10 as determined in accordance with Section 12810. The restriction  
11 shall require the licensee to be accompanied by a licensed parent,  
12 spouse, guardian, or other licensed driver ~~25~~ 21 years of age or  
13 older, except when operating a class M vehicle, or so licensed,  
14 with no passengers aboard.

15 (3) A six-month suspension of the driving privilege and a  
16 one-year term of probation shall be imposed whenever a licensee's  
17 record shows a violation point count of three or more points in 12  
18 months, as determined in accordance with Section 12810. The  
19 terms and conditions of probation shall include, but not be limited  
20 to, both of the following:

21 (A) The person shall violate no law which, if resulting in  
22 conviction, is reportable to the department under Section 1803.

23 (B) The person shall remain free from accident responsibility.

24 (h) Whenever action by the department under subdivision (g)  
25 arises as a result of a motor vehicle accident, the person may, in  
26 writing and within 10 days, demand a hearing to present evidence  
27 that he or she was not responsible for the accident upon which the  
28 action is based. Whenever action by the department is based upon  
29 a conviction reportable to the department under Section 1803, the  
30 person has no right to a hearing pursuant to Article 3 (commencing  
31 with Section 14100) of Chapter 3.

32 (i) The department shall require a person whose driving privilege  
33 is suspended or revoked pursuant to subdivision (g) to submit proof  
34 of financial responsibility as defined in Section 16430. The proof  
35 of financial responsibility shall be filed on or before the date of  
36 reinstatement following the suspension or revocation. The proof  
37 of financial responsibility shall be maintained with the department  
38 for three years following the date of reinstatement.

39 (j) (1) Notwithstanding any other provision of this code, the  
40 department may issue a distinctive driver's license, that displays

1 a distinctive color or a distinctively colored stripe or other  
2 distinguishing characteristic, to persons at least 16 years of age  
3 and older but under 18 years of age, and to persons 18 years of  
4 age and older but under 21 years of age, so that the distinctive  
5 license feature is immediately recognizable. The features shall  
6 clearly differentiate between driver's licenses issued to persons at  
7 least 16 years of age or older but under 18 years of age and to  
8 persons 18 years of age or older but under 21 years of age.

9 (2) If changes in the format or appearance of driver's licenses  
10 are adopted pursuant to this subdivision, those changes may be  
11 implemented under any new contract for the production of driver's  
12 licenses entered into after the adoption of those changes.

13 (k) The department shall include, on the face of the provisional  
14 driver's license, the original issuance date of the provisional  
15 driver's license in addition to any other issuance date.

16 (l) This section shall be known and may be cited as the  
17 Brady-Jared Teen Driver Safety Act of 1997.